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# The cost of adequately heating the home

Publication Seminar

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## Outline



Minimum Essential Standard of Living (MESL) Research



Varying cost of minimum energy need



Energy poverty



Potential policy alternative

# MESL Research

Working with members of the public to identify the cost of a socially acceptable **Minimum Essential Standard of Living**.

- What do people need to be able to live with dignity?
- An acceptable minimum for everyone
- A level no-one should be expected to live below
- Consensual Budget Standards method
  - Deliberative focus groups
  - Negotiated social consensus
- Counts the actual average weekly cost of the 2,000+ essential goods and services
- Reflects concepts which underpin:
  - Human Right to adequate standard of living
  - European Pillar of Social Rights
  - Irish Government definition of poverty
- Evidence based benchmark to assess the income required to enable people to live with dignity, at a minimum but acceptable level

# Working Paper

## Energy Poverty Definition (DECC, 2022:6):

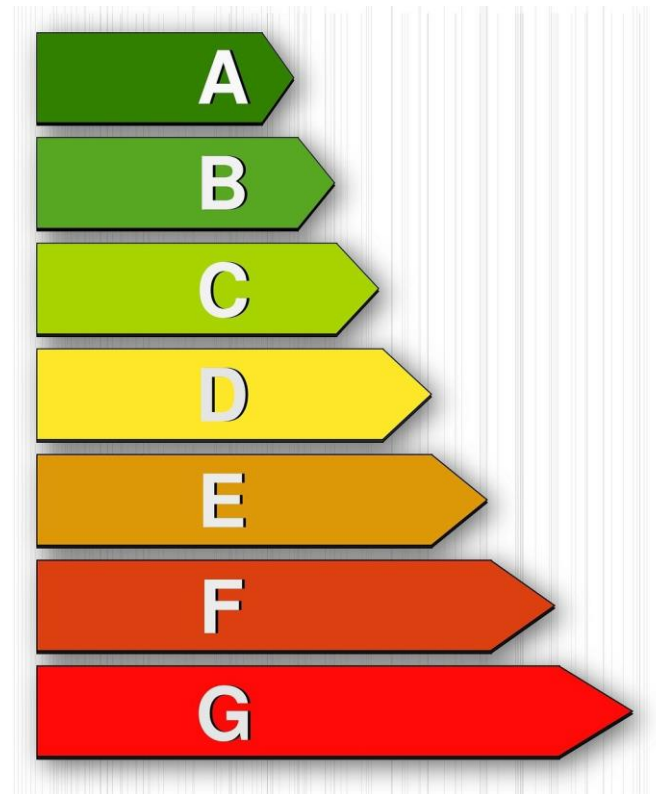
Energy poverty is defined as an inability to heat or power a home adequately

Energy poverty results from:

- Energy efficiency of a dwelling
- Cost of household energy
- Household income

# Calculating the Minimum Energy Need

- SEAI data on what is needed to adequately heat the home
- MESL data on electricity requirements
- Pricing household energy



# Energy Poverty Thresholds

## 10% Threshold

A household is considered to be experiencing '**core**' energy poverty when it spends more than 10% of its net income on household energy.

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## 15% Threshold

A household is considered to be experiencing '**severe**' energy poverty when it spends more than 15% of its net income on household energy.

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## 20% Threshold

A household is considered to be experiencing '**extreme**' energy poverty if when it spends more than 20% of its net income on household energy.

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# Assumptions

## URBAN HOUSEHOLD ENERGY



Natural Gas + Electricity

## RURAL HOUSEHOLD ENERGY



Home Heating Oil +  
Electricity

## HEATING SCHEDULE



Standard heating schedule of  
8 hours per day during  
heating season

## ESTIMATED ENERGY COSTS



Average weekly cost of  
energy over the course of  
the year



## Household Types

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Two Parents with Two Children (Pre-school & Primary School Age)

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One Parents with Two Children (Primary & Secondary School Age)

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Single Adult of Working Age

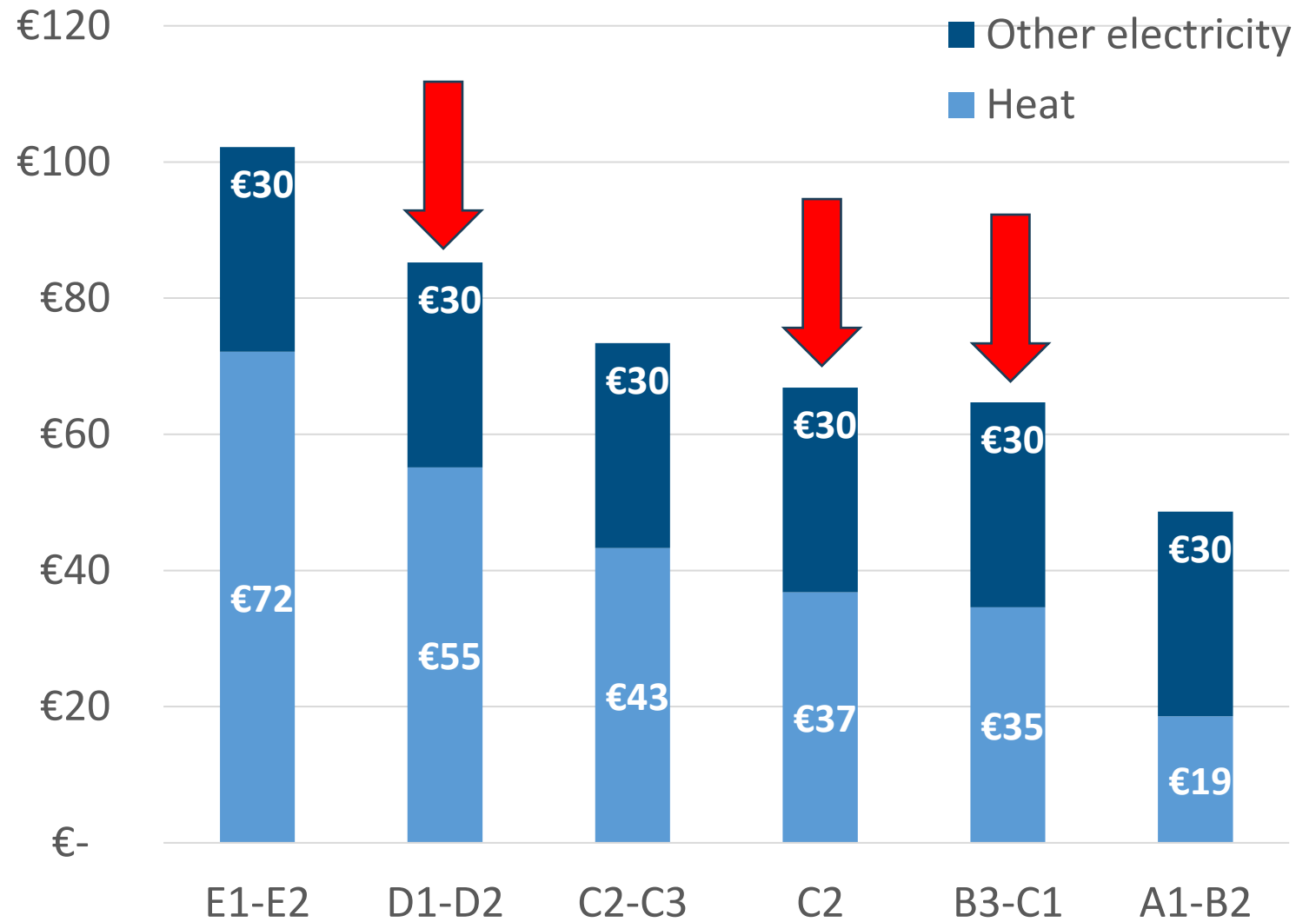
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Older Single Adult

# Findings

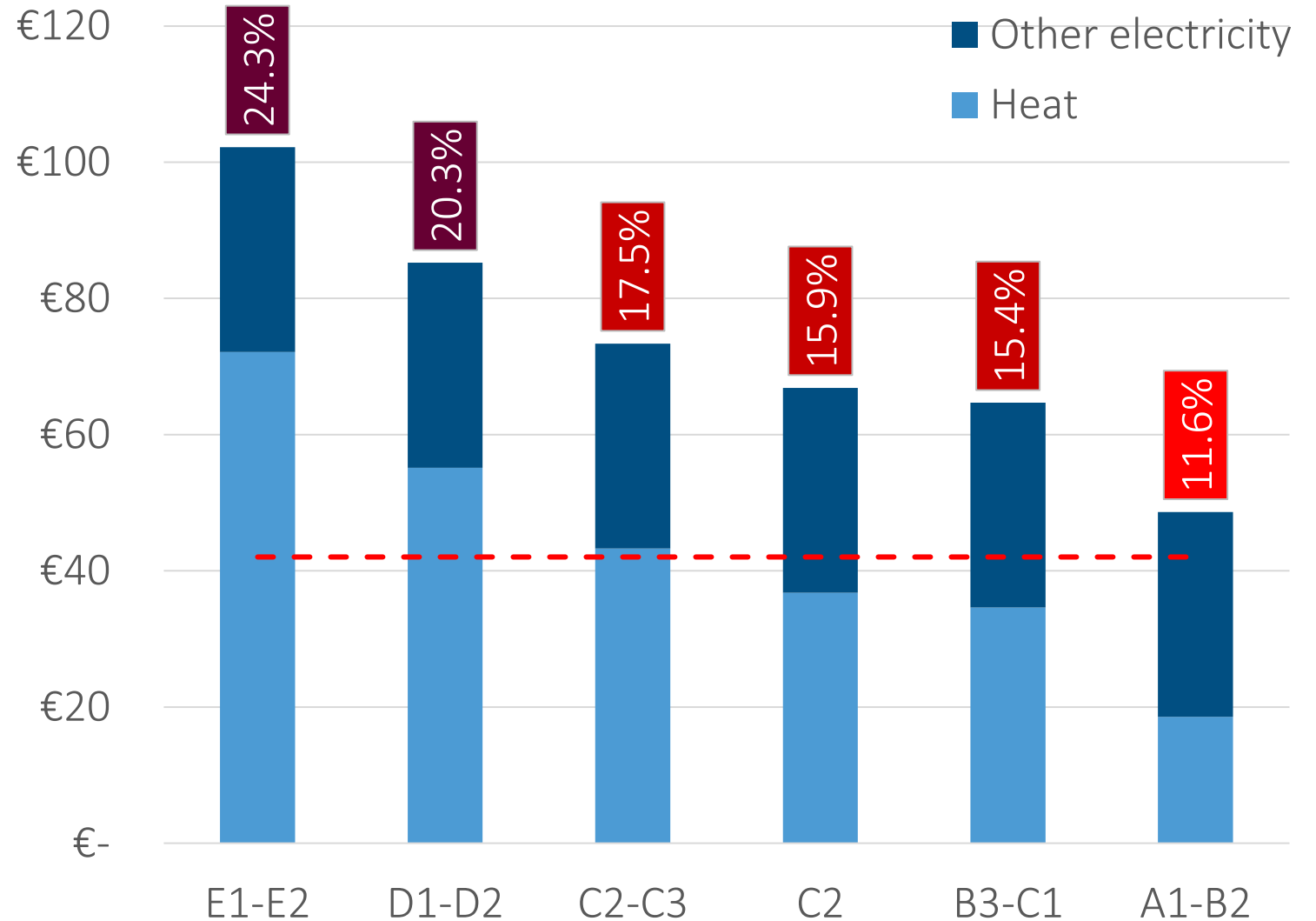
# OP 2b Energy Costs

Bundled Contract

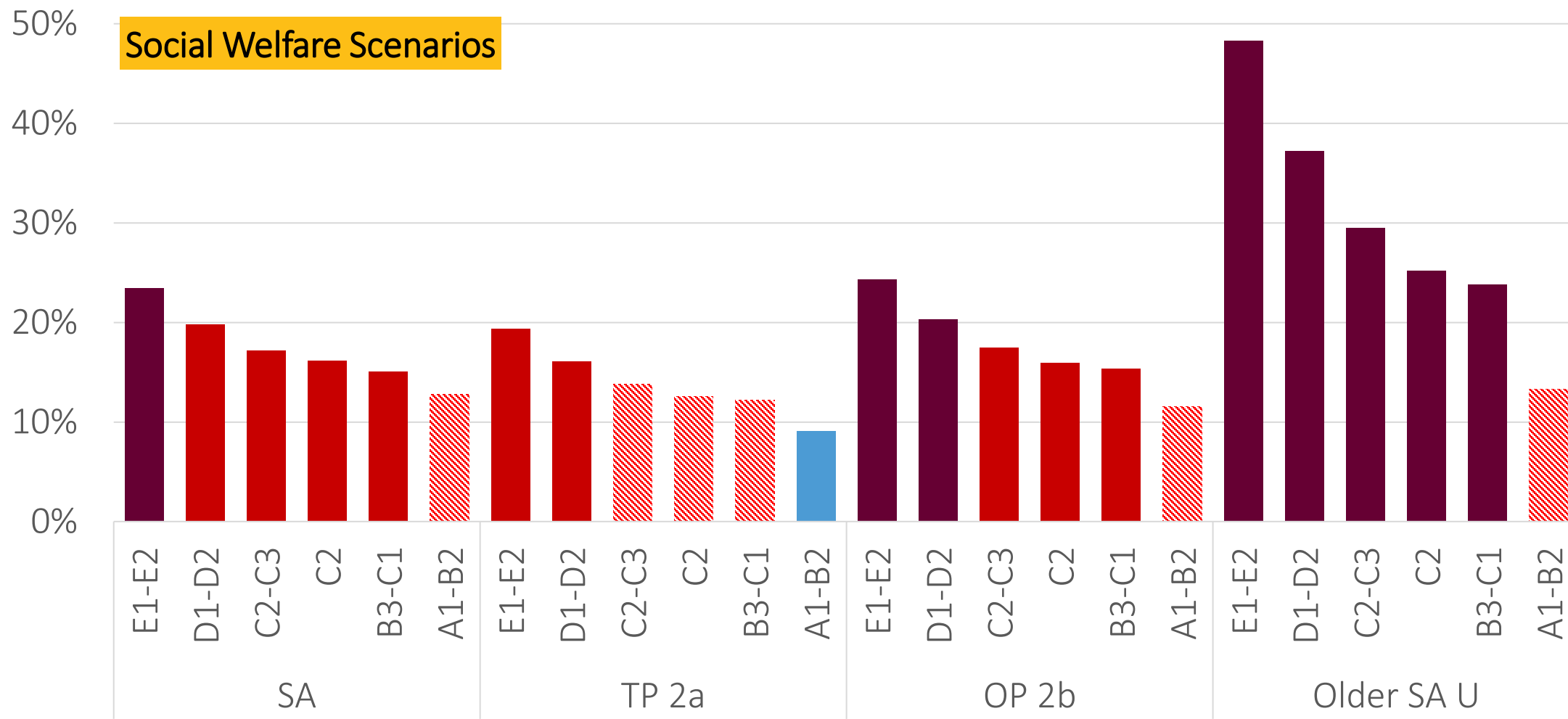


## OP 2b Social Welfare Scenario

MESL energy costs as % of SW income, per week, bundling

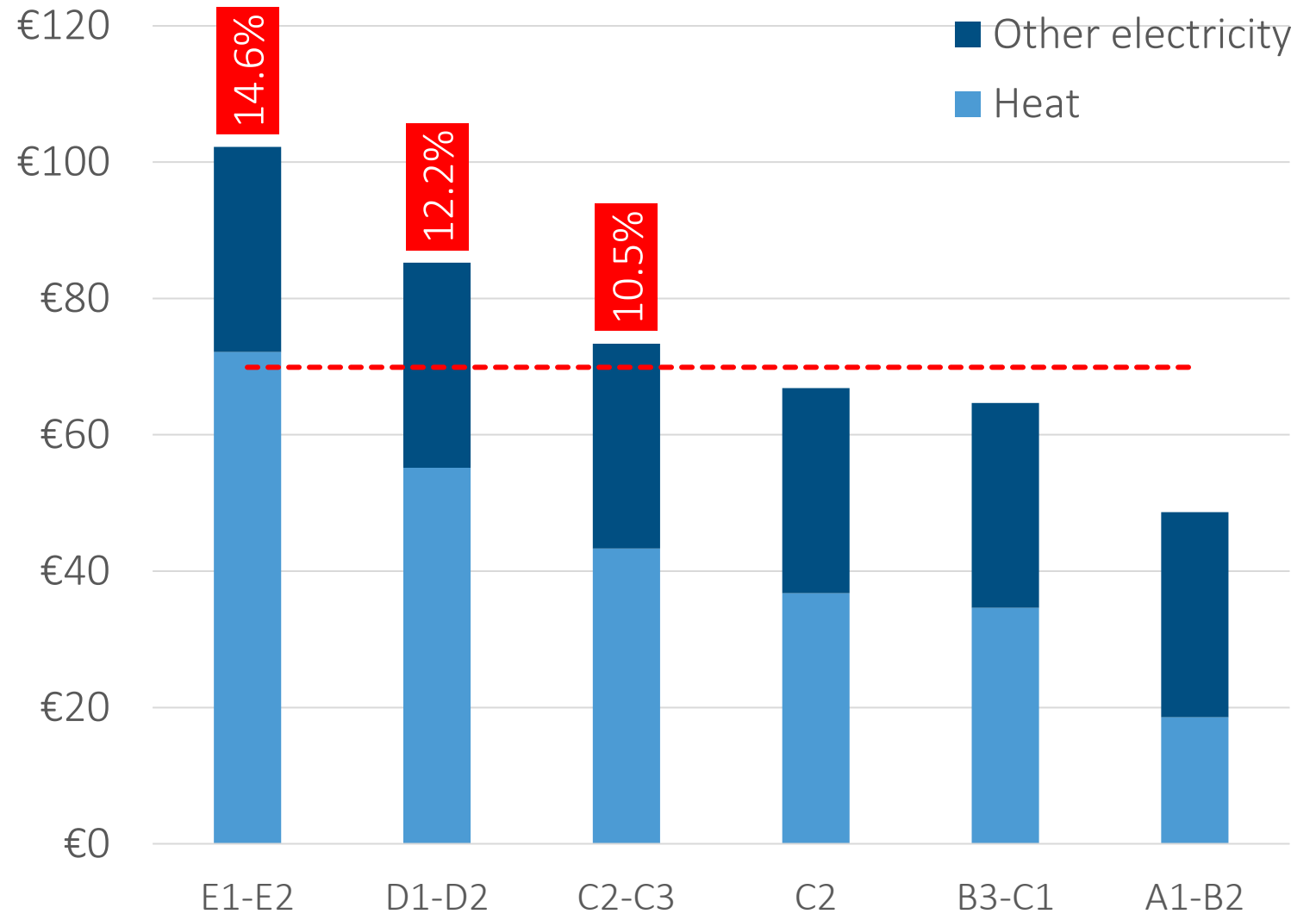


## Social Welfare Scenarios



## OP 2b Employed Scenario

MESL energy costs as % of NMW income, per week, bundling

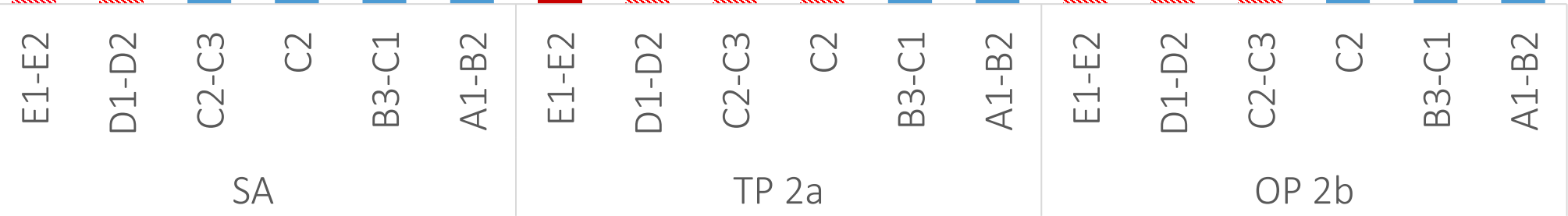


20%

### Employed Scenarios

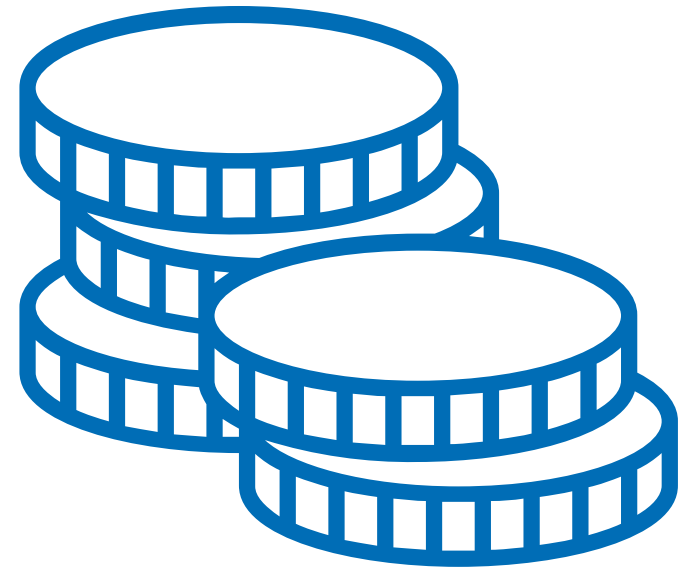
10%

0%



# Pay-as-you-go Premium

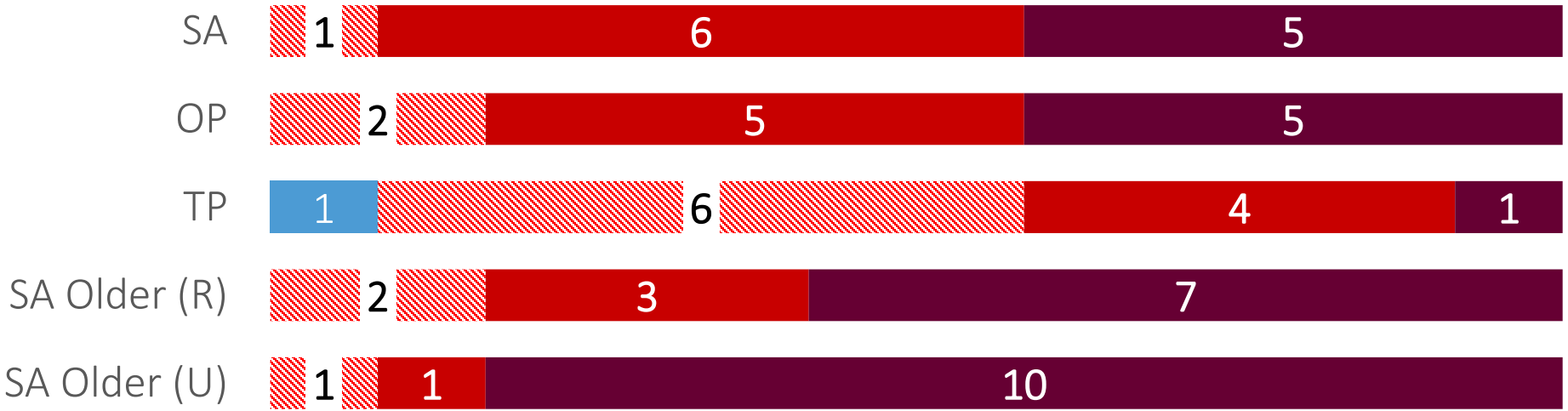
- Greater occurrence of EP
- Greater depth of EP
- Removing the additional costs associated with PAYG energy could reduce household energy costs for the urban MESL households examined by an average of 20%



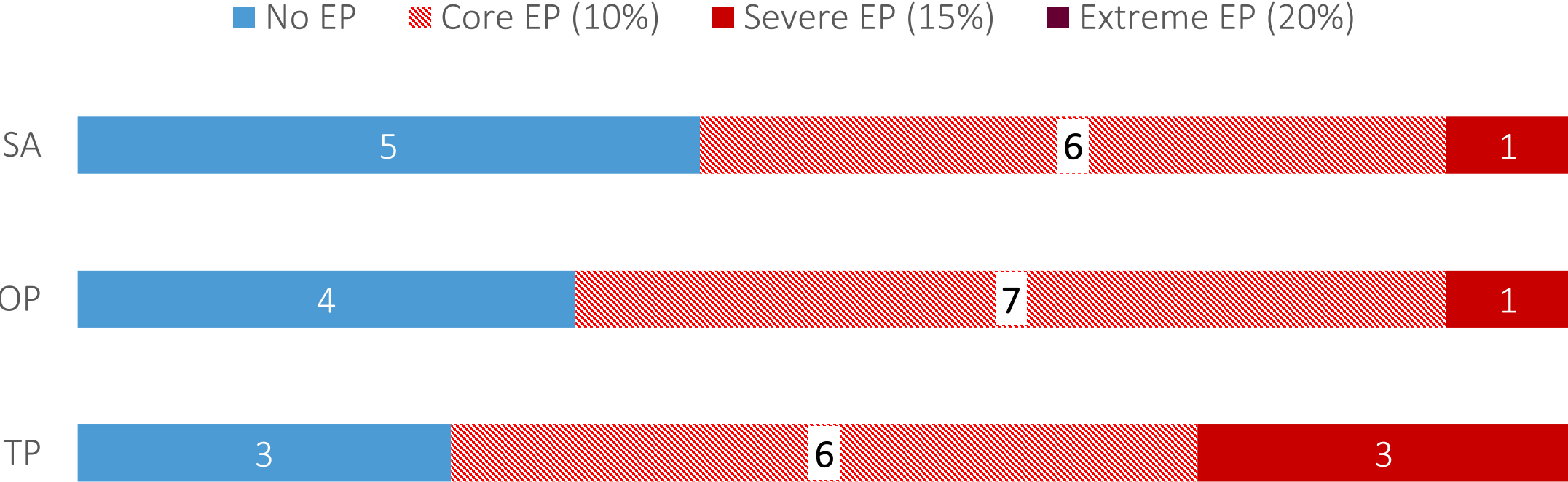


# Social Welfare Scenarios

■ No EP    
 ■ Core EP (10%)    
 ■ Severe EP (15%)    
 ■ Extreme EP (20%)



# Employed Scenarios



# Household Energy Supports

# Energy Guarantee



Support households to meet minimum energy need at a low cost



Primarily linked to dwelling efficiency



SEAI Fully Funded Energy Upgrades Scheme/Warmer Homes Scheme

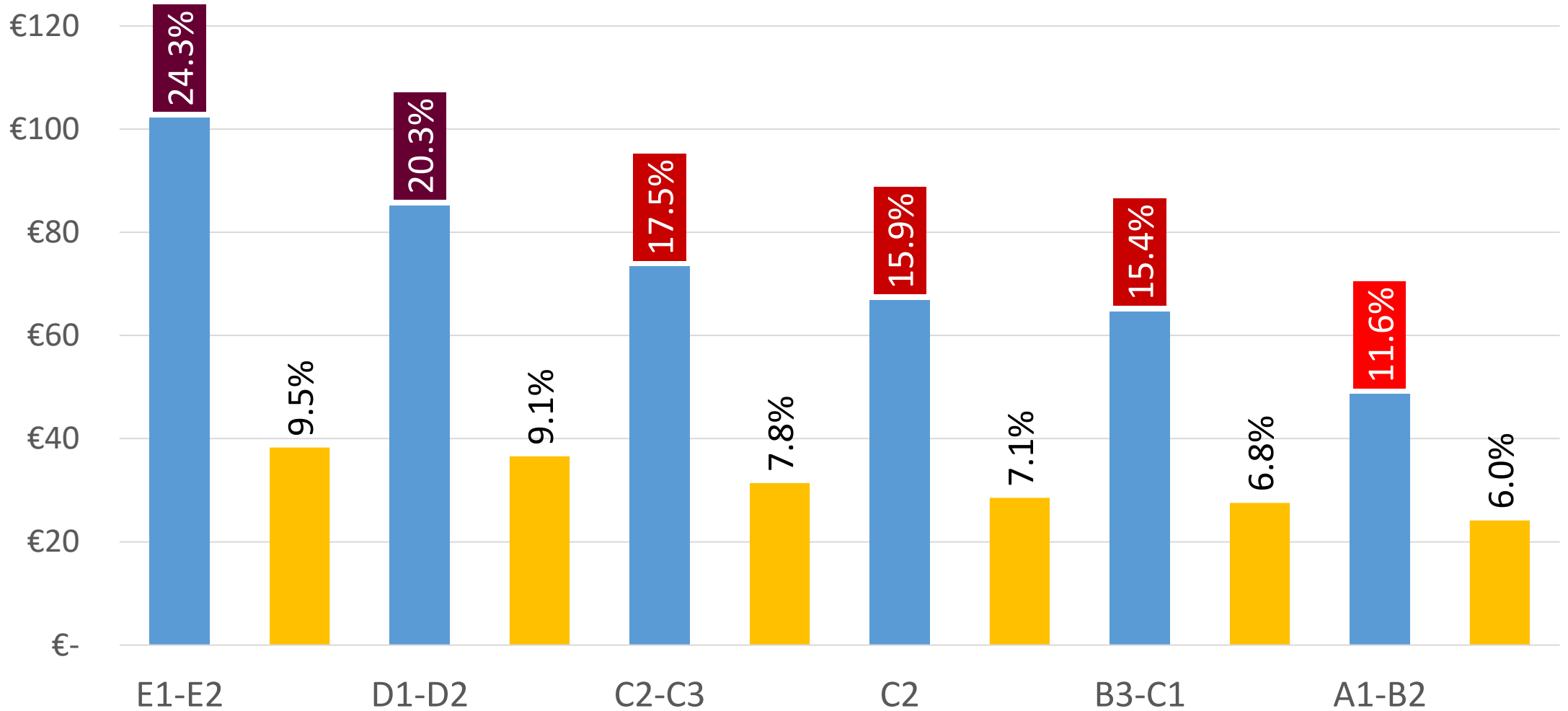


Also considers the issue of low-income

# Modelled Approach

		<b>C2</b>
Units	€	63.92
Standing Charge	€	10.44
Carbon Tax	€	2.07
PSO	-€	1.87
Electricity Credit	-€	7.69
Current Total	€	66.86
60% of units	€	38.35
Net Total	€	28.51

## Modelled Energy Guarantee OP 2b



## Considerations

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Real-life energy consumption will vary

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Relies on expenditure-based measure of energy poverty

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Eligibility criteria requires further investigation

# Conclusion



# Conclusions

## DWELLING EFFICIENCY

- Estimated cost of energy in a highly energy efficient dwelling (A1-B2) is over half that of a less efficient dwelling (E1-E2)
- All social welfare dependent households, with the exception of one, indicate energy poverty even when a high level of efficiency is reached (A1-B2)

## PURCHASE METHOD

- Households pay more for their energy when purchasing by PAYG.
- Removing additional costs associated with PAYG plans and placing low-income households on the lowest tariff would significantly reduce depths of energy poverty

## Conclusions



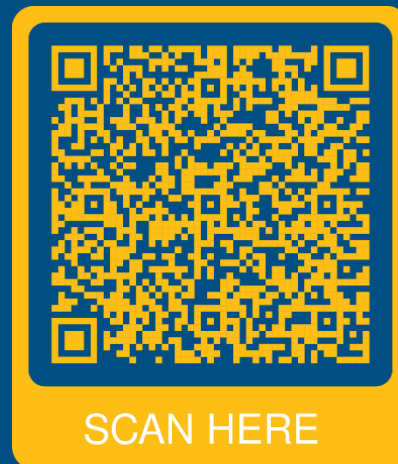
Need a policy approach that addresses dwelling efficiency and low-income



Further research is required to explore alternative measures such as the proposed Energy Guarantee type scheme to support low-income households meet their minimum energy need

# Thank you for listening!

The full Working Paper is available at:  
[budgeting.ie/publications/the-cost-of-adequately-heating-the-home/](https://budgeting.ie/publications/the-cost-of-adequately-heating-the-home/)



The cover of a working paper. At the top left is the Vincentian MESL Research Centre logo. To its right, the title "The cost of adequately heating the home" is written in white on a dark blue background. The central image shows a close-up of a white radiator control knob with a fan-like cover, and several 50 Euro banknotes are fanned out behind it. At the bottom, a dark blue box contains the subtitle: "Examining the variation in minimum household energy needs by level of dwelling efficiency and exploring an alternative approach to supporting households at risk of energy poverty". Below this box, the text "Working Paper | Niamh O'Carroll | Nov 2023" is printed in a small font.