





















MESL 2025

Prepared by: **MESL Research Team**







Minimum Essential Standard of Living

Outline



Review for Households with Children



Income adequacy



Policy recommendations



What do people need to live with dignity?

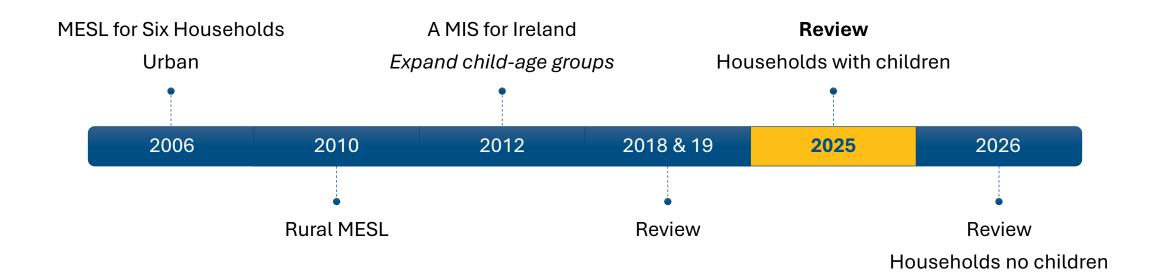




Establishes needs of 85% of households in Ireland

- Two Parents, 1 4 children
- One Parent, 1 4 children
- Single adult, working-age
- Couple, working-age
- Older single adult
- Older couple

Developing & maintaining MESL baskets





Review Process



A Minimum Essential Standard of Living includes physical needs such as food, shelter and warmth. However, it is also about having what you need in order to live and take part in Irish society today.



MESL Baskets

Covering everything from socks to wi-fi, school bags to toothpaste, and apples to electricity.

Deliberative focus groups discuss what's required.





Food



Education



Clothes



Transport



Personal Care



Home Energy



Health



Personal Costs



Household Goods



Insurance



Household Services



Savings



Communications



Housing



Social Inclusion



Childcare

Stage 1

STAGE 1

Broad Review 6 groups

- Two Parent
- One Parent
- Infant
- Pre-School
- Primary school
- Second level

STAGE 2

Refine

5 groups

- Parents (2 groups)
- Children (0-4)
- Primary school
- Second level

STAGE 3

Refine

4 groups

- Parents
- Children (0-4)
- Primary school
- Second level

STAGE 4

Sense Check

2 groups

- Parents & children 0-4
- Parents & school children

Stage 4







Key Themes

Meeting social & psychological needs



- A Minimum Essential Standard of Living is the minimum needed to live and partake in society today, meeting physical, psychological and social needs of individuals and households
- Participants were very aware of the importance of meeting social and psychological needs and placed a strong focus on this part of the definition



66

If we're talking about socially acceptable now for a ten-year-old boy, there has to be a budget in there for a football jersey or whatever team they support.

Because that's the thing like ... if you're going around and you're playing football outside the house and you're the only one that doesn't have a jersey, that wouldn't be very nice



Choice, development & opportunity

FOOD



Food made from scratch vs. convenience food

CLOTHING



Additional work wear for parents

PERSONAL CARE



"not for all girls, but to have the choice"

SOCIAL INCLUSION



Greater variety of toys and increased allowance for books for preschool child



Health



P1... it's not a luxury to be able to go for a swim or to be able to go to a gym if you need to clear your head

P2... they need to have something, well-being and mental health is so important



Health Insurance



Part of minimum baskets since the first iteration of MESL Research (2006)



Review Groups replaced private health insurance with a health continency allowance for households with children



Addition of health continency allowance is to meet unexpected health costs, e.g., A&E visit, additional dental costs etc.



This is included in situations where a household would not qualify for a medical card



Household Goods

No, I don't think it's fair to ask anyone to sleep on a cheap mattress, especially not teenagers, if you want them to study and do sport and sleep and get a good night's rest E.g., household furniture, soft furnishings, white goods & appliances

Importance of durability

Changes in technology



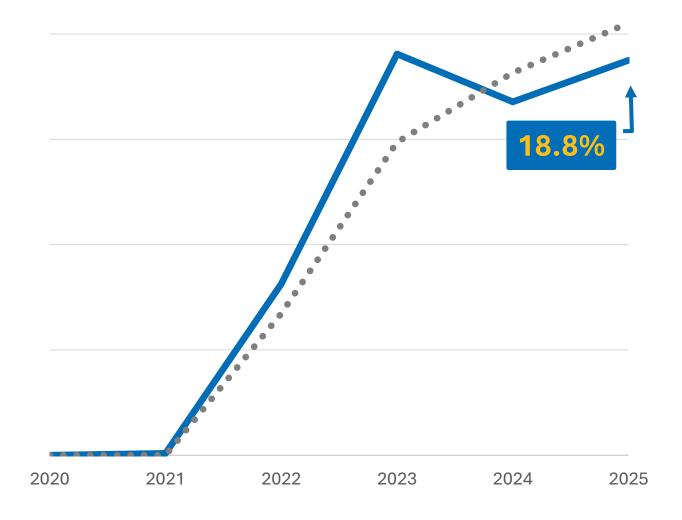
Cost of a MESL in 2025



Change in MESL cost

2024 – 2025 comparison limited MESL continues to represent cost of agreed minimum needs

- 1.8% increase in the year to March 2025
- Cumulative, 18.8% from 2020
 - Food ↑ 20.2%





Income Adequacy



Adequate Inadequate ≥90% and <100% Deeply Inadequate <90%



Real value of core social protection rates

MESL costs for children highest at Second Level, at least 60% higher than younger agegroups

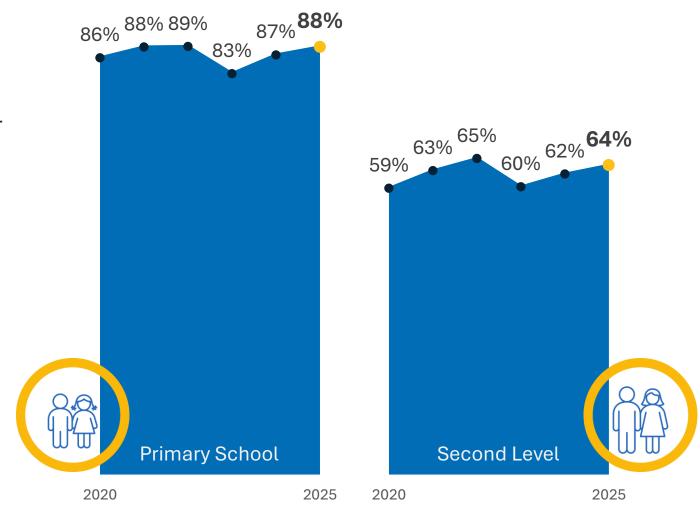
Average MESL cost per week, by age-group

• Infant €79

Pre-School €72

Primary School €98

• Second Level €158





Households with children

Household with two children (primary school & second level age)

- Two Parent 95%
- One Parent 89%
- Child 1, second level 64%
- Child 2, primary school 88%

Cumulative Inadequacy

- Two Parent household 87%
- One Parent household 82%





Employment

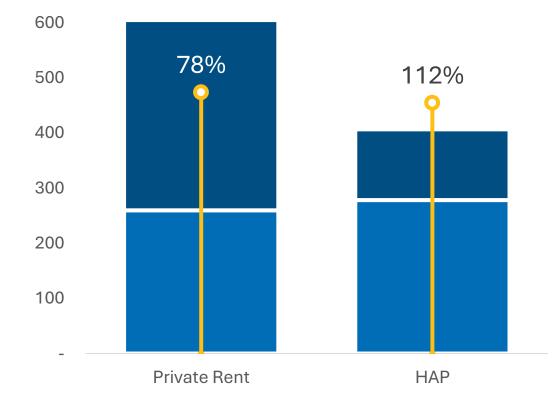


Single Adult, full-time minimum wage

	Private Rent
MESL Core	260
Housing	345
Total MESL	605
Net Income	474
Adequacy Gap	-131

MIS, per week	712.50
MIS, per hour	19.00

HAP + top-up	
278	
128	
406	
454	
+48	





Households with children

- 21 NMW employment cases examined
- Full-time & part-time
- Single & dual income

Social Housing 17 of 21 cases adequate

No income supports **7 of 21 cases adequate**

HAP 13 of 21 cases adequate

Medical Card

- Income threshold unchanged since 2006
 - 2020 14 cases full Medical Card
 - 2025 4 cases full Medical Card

One-Parent Family Payment

- Earnings disregard unchanged since 2020
- Recipient in full-time NMW employment
 - 2020 €108
 - 2025 €89

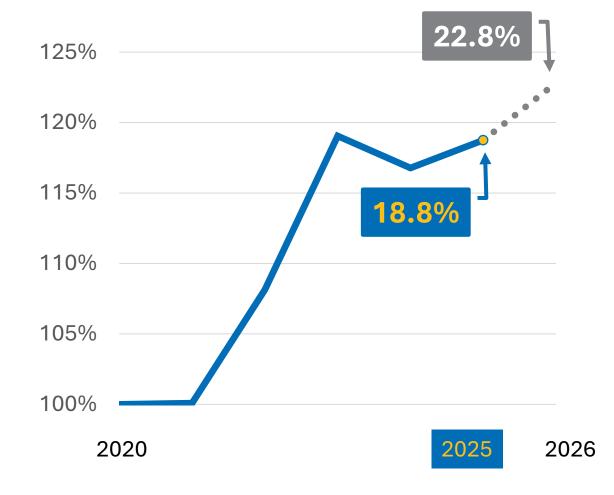


Budget 2026



Cost of MESL basket in 2025

- 1.8% increase in the year to March 2025
 - Cumulative impact, 18.8% from 2020
 - Food ↑ 20.2%
 - Energy ↑ 58.2%
- Forecast, rest of 2025 & 2026
 - Food ↑ 4.1%
 - Energy ↑ 5.7%
- Potential ↑ 22.8% in 2026 (from 2020)





Budget 2026 Recommendations

Working Age Rate

Child, 12 and over

Child, under 12

↑ €16 to €260

↑ €15 **→** €77

↑ €6 **→** €56

Fuel Allowance

International Protection

In-Work Supports

↑ €9.50 → €42.50

Child Payment

Maintain value &

eligibility















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Download at budgeting.ie









Panel

Naomi Feely Children's Rights Alliance

Donal Swan

National Women's Council

Sussane Rogers

Social Justice Ireland

Carly Bailey
One Family















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